

Key Peninsula-Islands Basin Plan

TABLE OF CONTENTS

Executive Summary	ES-1
ES.1 Introduction and Purpose	ES-1
ES.2 Goals of the Draft Key Peninsula-Islands Basin Plan	ES-2
ES.3 Description of Basin	ES-3
ES.4 Stakeholder and Public Involvement	ES-4
ES.5 Problems, Proposed Solutions and Priorization Process.....	ES-4
ES.6 Recommended Actions	ES-5
ES.7 Implementation Strategy	ES-7
ES.7.1 Economic Development Criteria	ES-8
Chapter 1 Introduction	1-1
1.1 The Basin Planning Program	1-1
1.2 Goals and Objectives	1-3
1.2.1 Purpose.....	1-3
1.2.2 Goals and Objectives	1-3
1.3 The Key Peninsula-Islands Basin Plan	1-4
1.4 Report Organization.....	1-5
Chapter 2 Related Programs and Regulations	2-1
2.1 Federal Water Management Policies and Regulations	2-1
2.1.1 Clean Water Act.....	2-1
2.1.2 National Flood Insurance Program	2-1
2.1.3 Safe Drinking Water Act	2-4
2.1.4 Endangered Species Act	2-4
2.2 State Water Management Policies and Regulations	2-5
2.2.1 State Water Quality Standards	2-5
2.2.2 Aquifer and Wellhead Protection.....	2-6
2.2.3 Growth Management Act.....	2-6
2.2.4 State Environmental Policy Act.....	2-7
2.2.5 Shoreline Management Act.....	2-8
2.2.6 State Hydraulic Code	2-8
2.2.7 Watershed Management Act.....	2-9
2.2.8 State Shellfish Management Regulations	2-9
2.2.9 Nonpoint Rule.....	2-9
2.3 Local Programs and Plans.....	2-10
2.3.1 Pierce County Public Works & Utilities, Water Programs Div..	2-10
2.3.2 Pierce County Storm Drainage & SWM Master Plan (1991).....	2-10
2.3.3. Pierce County Critical Areas Ordinance.....	2-11
2.4 Watershed-Based Programs & Planning Efforts.....	2-11
2.4.1 KGI Characterization and Action Plan	2-11
2.4.2 Status Report of the KGI Watersheds...Project.....	2-12

2.4.3 Key Peninsula Community Plan 2-12

2.4.4 Anderson and Ketron Island Community Plan 2-13

2.4.5 WRIA 15 Watershed Management Plan..... 2-13

Chapter 3 Stakeholder Involvement 3-1

3.1 Phase 1 3-1

3.2 Phase 2 3-2

Chapter 4 Existing Conditions..... 4-1

4.1 Introduction..... 4-1

4.2 Physical Characteristics of Watershed..... 4-2

4.2.1 Climate..... 4-2

4.2.2 Topography and Landforms..... 4-5

4.2.3 Geology and Soils..... 4-5

4.2.4 Surface Water Hydrology 4-8

4.2.5 Wetlands 4-9

4.2.6 Lakes 4-15

4.2.7 Surface Water Quality..... 4-15

4.2.8 Groundwater Hydrology 4-18

4.2.9 Groundwater Quality 4-18

4.3 Biological Characteristics of Watershed..... 4-20

4.3.1 Flora 4-20

4.3.2 Fauna..... 4-21

4.4 Socioeconomic Characteristics of Watershed..... 4-24

4.4.1 Population 4-24

4.4.2 Land Use 4-24

4.5 Characterization of Stream Corridors 4-27

4.5.1 Stream Survey Methods..... 4-30

4.6 Key Peninsula Basin (#10)..... 4-39

4.6.1 Dutcher Creek 4-39

4.6.2 Herron/Knackstedt Creek..... 4-42

4.6.3 Herron Lake Creek..... 4-45

4.6.4 Kingmans Creek..... 4-46

4.6.5 Lackey Creek 4-48

4.6.6 East Fork Rocky (Fork Muck Creek)..... 4-51

4.6.7 Rocky Creek..... 4-54

4.6.8 Rocky West Tributary..... 4-56

4.6.9 Schoolhouse Creek – KP 4-59

4.6.10 Taylor Bay Creek (subbasin 16) 4-61

4.6.11 Vaughn Creek (subbasin 18)..... 4-64

4.6.12 Whiteman Creek (subbasin 19)..... 4-67

4.7 Islands Basin (#17) 4-69
 4.7.1 Schoolhouse Creek – AI 4-69
 4.8 Burley – Minter Basin (#25) 4-72
 4.8.1 Huge Creek 4-72
 4.8.2 Minter Creek 4-75
 4.8.3 Little Minter Creek 4-79
 4.8.4 Purdy Creek (subbasin 30)..... 4-82
 4.9 Fox Island Basin (#26)..... 4-85
 4.10 Raft and Ketron Islands (#17) 4-86
 4.11 Results of Benthic Invertebrate Survey 4-86

Chapter 5 Identification of Existing Problems..... 5-1

5.1 Introduction..... 5-1
 5.2 Problem Definitions 5-1
 5.3 Flooding 5-2
 5.4 Water Quality Problems..... 5-3
 5.4.1 Ambient Water Quality Standards 5-4
 5.4.2 Compliance with Standards 5-5
 5.4.3 Observations and Complaints 5-7
 5.4.4 Conclusions..... 5-8
 5.5 Fish and Wildlife Habitat Degradation 5-8
 5.5.1 Riparian Habitat 5-9
 5.5.2 Aquatic Habitat 5-10
 5.5.3 Fish Passage Barriers 5-11
 5.5.4 Conclusions..... 5-11
 5.6 Land Use and Stream Health 5-12

Chapter 6 Analysis of Flooding Problems 6-1

6.1 Introduction..... 6-1
 6.2 Modeling Method..... 6-1
 6.3 Prediction of Future Flooding 6-2
 6.4 Causes 6-4
 6.5 Conceptual Solutions 6-4

Chapter 7 Analysis of Water Quality Problems..... 7-1

7.1 Introduction..... 7-1
 7.2 Summary of Water Quality Sampling Results..... 7-1
 7.2.1 Ambient Water Quality Standards 7-3
 7.2.2 Water Quality Testing..... 7-5
 7.2.3 Monitoring Results..... 7-6
 7.2.4 Possible Causes of Water Quality Problems..... 7-7
 7.2.5 Analysis of Monitoring Results 7-7
 7.3 Assessment of Shellfish Habitat and Response 7-10

7.4	Future Water Quality Problems and Implications	7-11
7.4.1	Future Sources	7-11
7.4.2	Future Implications of Reduced Water Quality	7-12
7.5	Conceptual Solutions	7-12
7.5.1	Programmatic Improvements.....	7-12
7.5.2	Retrofit Activities.....	7-13
Chapter 8	Analysis of Fish and Wildlife Habitat Degradation.....	8-1
8.1	Introduction.....	8-1
8.2	Future Degradation of Fish and Wildlife Habitat	8-1
8.2.1	Loss of Riparian Habitat	8-1
8.2.2	Changes to Aquatic Habitat	8-1
8.2.3	Fish Passage Barriers	8-2
8.2.4	Changes in Basin Hydrology	8-3
8.2.5	Unrestricted Livestock Access.....	8-3
8.3	Conceptual Solutions	8-4
8.3.1	Riparian and Aquatic Habitat Improvements	8-4
8.3.2	Removal/Remediation of Fish Passage Barriers.....	8-5
8.3.3	Livestock Fencing/BMPs.....	8-6
Chapter 9	Development of Basin Plan Recommendations.....	9-1
9.1	Introduction.....	9-1
9.2	Capital Improvements.....	9-1
9.2.1	Development of Flooding and Fish Passage Capital Projects	9-2
9.2.2	Development of Land Acquisition Capital Projects	9-3
9.2.3	Development of Stream Enhancement Projects.....	9-4
9.2.4	Evaluation of Capital Improvement Projects.....	9-4
9.3	Regulatory Programs and Programmatic Improvements.....	9-5
9.3.1	Review and Evaluation of Existing Regulations	9-6
9.3.2	Review and Evaluation of Other Sources for Prog Imp	9-7
9.3.3	Review of County Buffer Requirements.....	9-7
9.3.4	Review of the County Low-Impact Development Standards	9-10
9.3.5	Other Environmental Protection Policies.....	9-11
9.3.6	Stormwater Management	9-12
9.3.7	Possible Regulatory and Programmatic Improvements.....	9-13

Chapter 10 Basin Plan 10-1

10.1 Recommendations..... 10-1

10.2 CIP Recommendations..... 10-3

 10.2.1 Culvert Recommendations & Fish Passage Improvement..... 10-3

 10.2.2 Land Acquisition Projects..... 10-4

 10.2.3 Stream Enhancement Projects..... 10-5

 10.2.4 Specific CIPs..... 10-7

10.3 Recommended Programmatic Changes 10-36

 10.3.1 Programmatic Changes 10-36

10.4 Summary of Basin Plan Recommendations..... 10-45

10.5 Implementation of Basin Plan Recommendations 10-45

 10.5.1 Implementation Strategy 10-45

 10.5.2 Preferences for Non-Structural Solutions 10-45

 10.5.3 Capital Facilities Element of Pierce County Comp Plan 10-46

 10.5.4 Annual Budget for Pierce County Water Programs..... 10-46

 10.5.5 Order of Implementation..... 10-46

 10.5.6 Economic Development Criteria..... 10-47

 10.5.7 Voluntary Actions by Other Interested Parties 10-48

Chapter 11 Draft Supplemental Environmental Impact Statement 11-1

Tables

S-1 All Capital Improvement Projects in KPI Basin Prioritized by Score.....ES-8

S-2 Key Peninsula-Islands Basin Plan CIPs grouped by stream.....ES-10

4-1 KI Basin Plan Subbasins and Streams 4-3

4-2 Average Monthly Maximum and Minimum Temperatures..... 4-4

4-3 Mean Monthly Precipitation (inches) 4-6

4-4 Estimated Average Current and Future Impermeable Percentages in Each Subbasin..... 4-11

4-5 Current Land Use in KI Basin for Percentage Impervious Calculations 4-12

4-6 Projected Future Land Use in KI Basin for Percentage Impervious Calculations..... 4-13

4-7 KPI Plan – Acreages of Wetlands and Waters by NWI Classification..... 4-14

4-8 303(d) and TMDL Status of Streams in the KPI Basin 4-17

4-9 Status of Shellfish Harvesting Areas 4-19

4-10 Salmonid Species Distribution in Key Peninsula-Islands Basin Streams..... 4-22

4-11 Past and Projected Future Population of Key Peninsula-Islands Basin..... 4-25

4-12 KPI Basin Land Use Summary 4-26

4-13 KPI Basin Zoning Summary 4-28

4-14 USBEM Habitat Value Rating Criteria for Moderate Gradient Mixed Control & Moderate Gradient Contained Channel Types 4-33

4-15 USBEM Habitat Value Rating Criteria for Palustrine Channel Type 4-35

4-16 USBEM Habitat Value Rating Criteria for Estuarine Channel Type 4-36

4-17 Dutcher Creek – Condition of Aquatic Habitat and Riparian Corridor 4-40

4-18	Knackstedt Creek - Condition of Aquatic Habitat and Riparian Corridor.....	4-44
4-19	Herron Lake Creek - Condition of Aquatic Habitat and Riparian Corridor	4-47
4-20	Kingmans Creek - Condition of Aquatic Habitat and Riparian Corridor	4-49
4-21	Lackey Creek - Condition of Aquatic Habitat and Riparian Corridor.....	4-50
4-22	East Fork Rocky Creek (Fork Muck Creek) - Condition of Aquatic Habitat and Riparian Corridor	4-53
4-23	Rocky Creek - Condition of Aquatic Habitat and Riparian Corridor	4-55
4-24	Rocky West Creek - Condition of Aquatic Habitat and Riparian Corridor	4-58
4-25	Schoolhouse Creek (KP) - Condition of Aquatic Habitat and Riparian Corridor.....	4-60
4-26	Taylor Bay Creek - Condition of Aquatic Habitat and Riparian Corridor	4-63
4-27	Vaughn Creek - Condition of Aquatic Habitat and Riparian Corridor	4-65
4-28	Whiteman Creek - Condition of Aquatic Habitat and Riparian Corridor	4-68
4-29	Schoolhouse Creek (AI) - Condition of Aquatic Habitat and Riparian Corridor.....	4-71
4-30	Huge Creek - Condition of Aquatic Habitat and Riparian Corridor	4-74
4-31	Minter Creek - Condition of Aquatic Habitat and Riparian Corridor.....	4-77
4-32	Little Minter Creek - Condition of Aquatic Habitat and Riparian Corridor	4-81
4-33	Purdy Creek - Condition of Aquatic Habitat and Riparian Corridor	4-83
4-34	Benthic Invertebrate Sample Results for Rocky Creek and Little Minter Creek	4-90
5-1	Water Quality Standards for Fresh Waters	5-4
5-2	Water Quality Characteristics of Streams – Sampling Results.....	5-13
6-1	Existing Flooding Problems.....	6-5
6-2	Preliminary Results for Culvert Analysis (Existing)	6-7
6-3	Preliminary Results for Culvert Analysis (Future)	6-8
7-1	Water Quality Classification of Reaches in the KI Basin.....	7-2
7-2	Water Quality Standards for Fresh Waters	7-4
7-3	Water Quality Standards for Marine Waters	7-5
9-1	Evaluation of Project Benefits	9-16
9-2	Evaluation of Culvert Replacements	9-17
9-3	Property Acquisition Capital Improvement Projects	9-18
9-4	Stream Restoration and Wetland Restoration Capital Improvement Projects ...	9-19
9-5	Summary of Key Peninsula Subbasin Water Types and Buffer Widths	9-21
10-1	All Projects in KPI Basin Plan Sorted by Priority and Cost.....	10-49
10-2	Key Pen-Islands Basin Plan CIPS Grouped by Stream	10-53

Figures

S-1	Subbasin Index
4-1	Subbasin Index
4-2	Impervious Categories
4-3	Wetlands
4-4	Fish Passage Barriers
4-5	Current Land Use
4-6	Current Zoning
4-7	Dutcher Creek
4-8	Herron/Knacksteadt Creek
4-9	Kingmans Creek and Heron Lake Creek
4-10	Lackey Creek
4-11	East Fork Rocky Creek (Fork Muck Creek)
4-12	Rocky Creek and Rocky Creek West
4-13	Schoolhouse Creek (KP)
4-14	Taylor Bay Creek
4-15	Vaughn Creek
4-16	Whiteman Creek
4-17	Schoolhouse Creek (AI)
4-18	Huge Creek
4-19	Minter and Little Minter Creeks
4-20	Purdy Creek
4-21	Fox Island
6-1	Modeled Node Locations

Appendices

A	Subbasin Delineation Method
B	Methods Used to Estimate Impervious Surfaces and Analyze Land Use and Zoning
C	Pierce Stream Team Volunteer Monitoring Water Quality Data
D	Stream Survey Methods Ecosystem Diagnosis and Treatment (EDT) Method
E	Stream Survey Results
F	Hydrodata Data Collection and Analysis Methods
G	Reported Flooding Problems in the KPI Basin
H	HEC-HMS Model Assumptions
I	Cost Estimates
J	Evaluation Criteria
K	Macroinvertebrate Samples
L	Fish Passage Barriers and Stream Assessments
M	Shellfish Assessments
N	Glossary of Terms Use

ACRONYMS AND ABBREVIATIONS

CRS	Community Rating System
CWA	Clean Water Act
DO	Dissolved Oxygen
DOH	Washington State Department of Health
EDT	Ecosystem Diagnosis and Treatment
EPA	U.S. Environmental Protection Agency
ESA	Endangered Species Act
FEMA	Federal Emergency Management Agency
FIMW	Fox Island Mutual Water
GMA	Washington State Growth Management Act
HPA	Hydraulic Project Approval
KPI	Key Peninsula-Islands
LFA	Limiting Factors Analysis
LWD	Large Woody Debris
MS4	Municipal Separate Storm Sewer System
NFIP	National Flood Insurance Program
NMFS	National Marine Fisheries Service
NOAA Fisheries	National Marine Fisheries Service (National Oceanic and Atmospheric Administration)
NPDES	National Pollutant Discharge Elimination System
NWI	National Wetland Inventory
PCD	Pierce Conservation District
SASSI	Salmon and Steelhead Stock Inventory
SDWA	Safe Drinking Water Act
SEPA	Washington State Environmental Policy Act
SMA	Washington State Shoreline Management Act
SPSSEG	South Puget Sound Salmon Enhancement Group
SSHIAP	Salmon and Steelhead Habitat Inventory Assessment Program
TMDL	Total Maximum Daily Load
UGA	Urban Growth Area
USBEM	Tri-County Urban Stream Baseline Evaluation Method
USFWS	U.S. Fish and Wildlife Service
USGS	U.S. Geological Service
WAC	Washington Administrative Code
WADOH	Washington State Department of Health, Office of Shellfish Programs
WDFW	Washington Department of Fish and Wildlife
WRIA	Water Resource Inventory Area
FAZ	Forecast Area Zone